BAA (LEGAL)

Note:

This policy addresses many of the powers and duties of the board set forth in Education Code Chapter 11, Subchapter D. For other powers and duties of the board not listed below, see the applicable policy codes.

Governance

A district is governed by a board of trustees who, as a body corporate, shall oversee the management of the district and ensure that the superintendent implements and monitors plans, procedures, programs, and systems to achieve appropriate, clearly defined, and desired results in the major areas of district operations. *Education Code* 11.051(a)

General Powers and Duties

The trustees constitute a body corporate and in the name of the district may acquire and hold real and personal property, sue and be sued, and receive bequests and donations or other moneys or funds coming legally into their hands.

Except as provided by Education Code 39A.201 and 39A.202 [see AIC], the trustees as a body corporate have the exclusive power and duty to govern and oversee the management of the public schools of the district. All powers and duties not specifically delegated by statute to the Texas Education Agency (TEA) or the State Board of Education are reserved for the board, and TEA may not substitute its judgment for the lawful exercise of those powers and duties by the trustees.

The trustees may adopt rules and bylaws necessary to carry out these powers and duties.

Education Code 11.151(a), (b), (d)

Specific Powers and Duties

In addition to powers and duties under Education Code 11.151 above or other law, the board has the powers and duties provided by Education Code 11.1511(b) below, except as otherwise provided by Education Code 39A.201 or 39A.202. *Education Code* 11.1511(a)

The board shall:

- 1. Seek to establish working relationships with other public entities to make effective use of community resources and to serve the needs of public school students in the community.
- 2. Adopt a vision statement and comprehensive goals for the district and the superintendent, and monitor progress toward those goals. [See AE]
- 3. Establish performance goals for the district concerning the academic and fiscal performance indicators under Education

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- Code Chapter 39, Subchapters C, D, and J, and any performance indicators adopted by the district. [See Al series]
- 4. Provide oversight regarding student academic achievement and strategic leadership for maximizing student performance. *Education Code 11.1515* [See AIB]
- Ensure that the superintendent is accountable for achieving performance results, recognizes performance accomplishments, and takes action as necessary to meet performance goals. [See BJA]
- 6. Collaborate with the superintendent as set forth at Education Code 11.1512(b). *Education Code 11.1512* [See BJA]
- Adopt a policy to establish a district- and campus-level planning and decision-making process as required under Education Code 11.251. [See BQ series]
- 8. Publish an annual educational performance report as required under Education Code 39.306. [See AIB, BQ series]
- 9. Adopt an annual budget for the district as required under Education Code 44.004. [See CE]
- Adopt a tax rate each fiscal year as required by Tax Code 26.05. [See CCG]
- Monitor district finances to ensure that the superintendent is properly maintaining the district's financial procedures and records. [See CF series]
- 12. Ensure that district fiscal accounts are audited annually as required by Education Code 44.008. [See CFC]
- 13. Publish an end-of-year financial report for distribution to the community. [See CFA]
- 14. Conduct elections as required by law. [See BBB series]
- 15. By rule, adopt a process through which district personnel, students or the parents or guardians of students, and members of the public may obtain a hearing from the district administrators and the board regarding a complaint. [See DGBA, FNG, and GF]
- 16. Make decisions relating to terminating the employment of district employees employed under a contract to which Education Code Chapter 21 applies, including terminating or not renewing an employment contract to which that chapter applies. [See DF series]

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- 17. Select the internal auditor if a district employs an internal auditor. The internal auditor shall report directly to the board. *Education Code* 11.170 [See DC]
- Adopt a policy providing for the employment and duties of district personnel. Education Code 11.1513 [See BJ series, DC series, and DEA series]
- 19. Limit redundant requests for information and the number and length of written reports that a classroom teacher is required to prepare. The board shall review paperwork requirements imposed on classroom teachers and transfer to existing noninstructional staff a reporting task that can reasonably be accomplished by that staff. Education Code 11.164 [See DLB]
- Adopt a cybersecurity policy. Education Code 11.175 [See CQB]
- 21. Adopt early childhood literacy and mathematics proficiency plans. *Education Code 11.185* [See EA]
- 22. Adopt college, career, and military readiness plans. *Education Code 11.186* [See EA]
- 23. Conduct an efficiency audit before seeking voter approval to adopt a tax rate for the maintenance and operations of the district at an election held for that purpose. *Education Code* 11.184 [See CCG]
- Carry out other powers and duties as provided by the Education Code or other law.

Education Code 11.1511(b), except as noted

Discretionary Powers and Duties

The board may:

- Issue bonds and levy, pledge, assess, and collect an annual ad valorem tax to pay the principal and interest on the bonds as authorized under Education Code 45.001 and 45.003. Education Code 11.1511(c)(1) [See CCA]
- Levy, assess, and collect an annual ad valorem tax for maintenance and operation of a district as authorized under Education Code 45.002 and 45.003. Education Code 11.1511(c)(2) [See CCG]
- Employ a person to assess or collect the district's taxes as authorized under Education Code 45.231. Education Code 11.1511(c)(3) [See CCG and BDAF]

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- Enter into contracts as authorized under the Education Code or other law and delegate contractual authority to a superintendent as appropriate. Education Code 11.1511(c)(4)
- Require a district's chief business official or curriculum director or a person holding an equivalent position to appear at an executive session of the board or to testify at a public hearing held by the board. *Education Code 11.1511(d)* [See BJA regarding prohibition of superintendent interference]
- 6. Contract with a public or private entity for that entity to provide educational services for the district. *Education Code 11.157* [See EEL]
- 7. Charge fees as set forth at Education Code 11.158. *Education Code 11.158* [See FP]
- Change the name of the district. Education Code 11.160 [See AB]
- 9. Adopt rules that require students at a school in the district to wear school uniforms as set forth at Education Code 11.162. *Education Code 11.162* [See FNCA]
- Adopt rules to keep school campuses, including school libraries, open for recreational activities, latchkey programs, and tutoring after school hours. Education Code 11.165
- Operate a school or program or hold a class on the campus of an institution of higher education as set forth at Education Code 11.166. Education Code 11.166 [See GNC]
- 12. Operate a school or program, including an extracurricular program, or hold a class outside the boundaries of the district. *Education Code 11.167* [See GNA]
- 13. Use the board evaluation tool developed by the commissioner of education. *Education Code 11.182* [See BG]

Note: For restrictions on a board's authority to use district resources for certain purposes, see CE(LEGAL).

For the board's authority related to district property, see CDB and CI.

BBE (LEGAL)

Unless authorized by the board, a member of the board may not, individually, act on behalf of the board. *Education Code 11.051(a-1)* [See BE regarding action by a majority of the board]

Access to Information

When acting in the member's official capacity, a board member has an inherent right of access to information, documents, and records maintained by the district.

"Official capacity" means all duties of office and includes administrative decisions or actions.

The district shall provide the information, documents, and records to the board member without requiring the board member to submit a public information request under Government Code Chapter 552 (Public Information Act) and without regard to whether the requested items are the subject of or relate to an item listed on an agenda for an upcoming meeting.

A district shall provide a board member with information, documents, and records requested not later than the 20th business day after the date the district receives the request. The district may take a reasonable additional period of time, not to exceed the 30th business day after the date the district receives the request, to respond to a request if compliance by the 20th business day would be unduly burdensome given the amount, age, or location of the requested information. The district shall inform the board member of the reason for the delay and the date by which the information will be provided.

If a district does not provide requested information to a board member in the time required, the member may bring suit against the district for appropriate injunctive relief. A member who prevails in a suit is entitled to recover court costs and reasonable attorney's fees. The district shall pay the costs and fees from the budget of the superintendent's office.

Confidential Information

The district may withhold or redact information, a document, or a record requested by a board member to the extent that the item is excepted from disclosure or is confidential under the Public Information Act or other law [see GBA].

A board member shall maintain the confidentiality of information, documents, and records received from the district as required by the Family Educational Rights and Privacy Act of 1974 (20 U.S.C. 1232g) and any other applicable privacy laws. [See FL]

Report of Requests

A district shall post, in a place convenient to the public, the cost of responding to one or more requests submitted by a board member under Education Code 11.1512(c) if the requests are for 200 or more pages of material in a 90-day period.

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A district shall report annually to the Texas Education Agency not later than September 1 of each year:

- The number of requests submitted by a board member under Education Code 11.1512(c) during the preceding school year; and
- 2. The total cost to the district for that school year of responding to the requests.

Education Code 11.1512(c)-(f)

Access to Student Records

Personally identifiable information in education records may be released, without the written consent of the student's parents, only to a school official who has a legitimate educational interest in the education records. 34 C.F.R. 99.31 [See FL]

Offenses Regarding Records and Information

A person commits an offense if the person:

- Willfully destroys, mutilates, removes without permission as provided by Government Code Chapter 552 (Public Information Act), or alters public information; or
- 2. Distributes information considered confidential under the terms of Government Code Chapter 552.

Gov't Code 552.351, .352

[For information regarding the offenses of destruction or alienation of record and tampering with governmental record, see CPC(LE-GAL). For information regarding misuse of official information, see BBFB(LEGAL).]

Visits to District Facility

A district shall create a policy on visits to a district campus or facility by a member of the board. *Education Code 11.1512(g)*

Protections for Legislative Activity

A local officer, including a school board member, may not be subject to disciplinary action or a sanction, penalty, disability, or liability for:

- 1. An action permitted by law that the officer takes in the officer's official capacity regarding a legislative measure;
- 2. Proposing, endorsing, or expressing support for or opposition to a legislative measure or taking any action permitted by law to support or oppose a legislative measure;
- 3. The effect of a legislative measure or of a change in law proposed by a legislative measure on any person; or
- A breach of duty, in connection with the board member's practice of or employment in a licensed or regulated profession or

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BOARD MEMBERS AUTHORITY

BBE (LEGAL)

occupation, to disclose to any person information, or to obtain a waiver or consent from any person, regarding the officer's actions relating to a legislative measure; or the substance, effects, or potential effects of a legislative measure.

Gov't Code 572.059

Board Member Immunities

The statutory immunity detailed below is in addition to and does not preempt the common law doctrine of official and governmental immunity. *Education Code 22.051(b)*

State Law Immunities

A board member is not personally liable for any act that is incident to or within the scope of the duties of the board member's position and that involves the exercise of judgment or discretion. *Education Code 22.0511(a)*

Federal Law Immunities

Except as provided in 20 U.S.C. Section 7946(b), no board member shall be liable for harm caused by an act or omission of the board member on behalf of a district if the conditions of the Paul D. Coverdell Teacher Protection Act of 2001 are met. 20 U.S.C. 7943, 7946(a) [See also DGC]

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Board Authority

The Board has final authority to determine and interpret the policies that govern the schools and, subject to the mandates and limits imposed by state and federal authorities, has complete and full control of the District. Board action shall be taken only in meetings that comply with the Open Meetings Act. [See BE(LEGAL)]

Transacting Business

When a proposal is presented to the Board, the Board shall hold a discussion and reach a decision. Although there may be dissenting votes, which are a matter of public record, each Board decision shall be an action by the whole Board binding upon each member.

Individual Authority for Committing the Board

Board members as individuals shall not exercise authority over the District, its property, or its employees. Except for appropriate duties and functions of the Board President, an individual member may act on behalf of the Board only with the express authorization of the Board. Without such authorization, no individual member may commit the Board on any issue. [See BDAA]

Individual Access to Information

An individual Board member, acting in his or her official capacity, shall have the right to seek information pertaining to District fiscal affairs, business transactions, governance, and personnel matters, including information that properly may be withheld from members of the public in accordance with the Public Information Chapter of the Government Code. [See GBA]

Limitations

If a Board member is not acting in his or her official capacity, the Board member has no greater right to District records than a member of the public.

An individual Board member shall not have access to confidential student records unless the member is acting in his or her official capacity and has a legitimate educational interest in the records in accordance with policy FL.

A Board member who is denied access to a record under this provision may ask the Board to determine whether the record should be provided or may file a request under the Public Information Act. [See GBAA]

Requests for Records

An individual Board member shall seek access to records or request copies of records from the Superintendent or other designated custodian of records, who shall respond within the time frames required by law. When a custodian of records other than the Superintendent provides access to records or copies of records to an individual Board member, the provider shall inform the Superintendent of the records provided.

In accordance with law, the District shall track and report any requests under this provision, including the cost of responding to one

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or more requests by any individual Board member for 200 or more pages of material in a 90-day period.

Requests for Reports

No individual Board member shall direct or require District employees to prepare reports derived from an analysis of information in existing District records or to create a new record compiled from information in existing District records. Directives to the Superintendent or other custodian of records regarding the preparation of reports shall be by Board action.

Confidentiality

At the time a Board member is provided access to records or reports that are confidential or otherwise not subject to public disclosure [see GBA], the Superintendent or other District employee shall advise the Board member of the responsibility to comply with confidentiality requirements and the District's information security controls.

Referring Complaints If employees, parents, students, or other members of the public bring concerns or complaints to an individual Board member, he or she shall refer them to the Superintendent or another appropriate administrator, who shall proceed according to the applicable complaint policy. [See (LOCAL) policies at DGBA, FNG, and GF]

When the concern or complaint directly pertains to the Board's own actions or policy, for which there is no administrative remedy, the Board member may request that the issue be placed on the agenda.

Visits to District Facilities

A Board member shall adhere to any posted requirements for visitors to first report to the main office of a District facility, including a school campus. Visits during the school or business day shall not be permitted if their duration or frequency interferes with the delivery of instruction or District operations. [See also GKC]

DATE ISSUED: 5/24/2019

UPDATE 113 BBE(LOCAL)-A ADOPTED:

BJA (LEGAL)

Qualifications

A person may not be employed as a superintendent unless the person holds an appropriate certificate or permit.

The commissioner may waive the requirement for certification of a superintendent if requested by a district as provided by Education Code 7.056 [see BF]. The commissioner may limit the waiver of certification in any manner the commissioner determines is appropriate.

A person who is not certified as a superintendent may not be employed by a district as the superintendent before the person has received a waiver of certification from the commissioner. A person may be designated to act as a temporary or interim superintendent for a district, but the district may not employ the person under a contract as superintendent unless the person has been certified or a waiver has been granted.

Education Code 21.003

Duties

A superintendent is the educational leader and chief executive officer of a district. *Education Code 11.201(a)*

The duties of a superintendent include:

- Assuming administrative responsibility and leadership for the planning, organization, operation, supervision, and evaluation of the education programs, services, and facilities of a district and for the annual performance appraisal of the district's staff.
- Except as provided by Education Code 11.202 (duties of principal) [see DK and DP], assuming administrative authority and responsibility for the assignment, supervision, and evaluation of all personnel of a district other than the superintendent.
- 3. Overseeing compliance with the standards for school facilities. [See CS]
- 4. Initiating the termination or suspension of an employee or the nonrenewal of an employee's term contract. [See DF series]
- 5. Managing the day-to-day operations of a district as its administrative manager, including implementing and monitoring plans, procedures, programs, and systems to achieve clearly defined and desired results in major areas of district operations.
- 6. Preparing and submitting to a board a proposed budget and administering the budget.
- 7. Preparing recommendations for policies to be adopted by a board and overseeing the implementation of adopted policies.

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UPDATE 109 BJA(LEGAL)-P

- 8. Developing or causing to be developed appropriate administrative regulations to implement policies established by a board.
- Providing leadership for the attainment and, if necessary, improvement of student performance in a district based on the state's student achievement and quality of learning indicators and other indicators as may be adopted by the commissioner or the board. [See AIA]
- 10. Organizing a district's central administration.
- 11. Consulting with the district-level committee. [See BQA]
- 12. Ensuring:
 - a. Adoption of a Student Code of Conduct [see FO] and enforcement of that Code of Conduct; and
 - b. Adoption and enforcement of other student disciplinary rules and procedures as necessary.
- 13. Submitting reports as required by state or federal law, rule, or regulation, and ensuring that a copy of any report required by federal law, rule, or regulation is also delivered to TEA.
- Providing joint leadership with a board to ensure that the responsibilities of the board and superintendent team are carried out; and
- 15. Performing any other duties assigned by action of a board.

Education Code 11.201(d)

In addition, a superintendent shall, on a day-to-day basis, ensure the implementation of the policies created by the board. *Education Code 11.1512(a)*

Collaboration with the Board

A board and a superintendent shall work together to:

- 1. Advocate for the high achievement of all district students;
- 2. Create and support connections with community organizations to provide community-wide support for the high achievement of all district students;
- 3. Provide educational leadership for a district, including leadership in developing the district vision statement and long-range educational plan [see AE];
- Establish district-wide policies and annual goals that are tied directly to the district's vision statement and long-range educational plan;

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- 5. Support the professional development of principals, teachers, and other staff; and
- 6. Periodically evaluate board and superintendent leadership, governance, and teamwork.

Education Code 11.1512(b)

Prohibited Interference

A superintendent may not interfere with an appearance or testimony of specified district personnel required by the board. *Education Code 11.1511(d)* [See BAA]

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BJA (LOCAL)

Duties

In addition to responsibilities specifically provided by law or in the Superintendent's contract, the Superintendent shall provide educational leadership, demonstrate district management, and maintain positive Board and community relations.

Educational Leadership

To provide leadership and direction for the development of an educational system that is based on the needs of students, on standards of excellence and equity, and on community goals, the Superintendent shall:

- Establish effective mechanisms for communication to and from staff in instructional evaluation, planning, and decision making.
- 2. Oversee annual planning for instructional improvement and monitor for effectiveness.
- Ensure that goals and objectives form the basis of curricular decision making and instruction and communicate expectations for high achievement.
- 4. Ensure that appropriate data are used in developing recommendations and making decisions regarding the instructional program and resources.
- 5. Oversee a system for regular evaluation of instructional programs, including identifying areas for improvement, to attain desired student achievement.
- 6. Oversee student services, including health and safety services, counseling services, and extracurricular programs, and monitor for effectiveness.
- 7. Oversee a discipline management program and monitor for equity and effectiveness.
- 8. Encourage, oversee, and participate in activities for recognition of student efforts and accomplishments.
- 9. Oversee a program of staff development and monitor staff development for effectiveness in improving district performance.
- Stay abreast of developments in educational leadership and administration.

District Management

To demonstrate effective planning and management of District administration, finances, operations, and personnel, the Superintendent shall:

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- Implement and oversee a planning process that results in goals, targets, or priorities for all major areas of District operations, including facilities maintenance and operations, transportation, and food services.
- 2. Monitor effectiveness of District operations against appropriate benchmarks.
- Oversee procedures to ensure effective and timely compliance with all legal obligations, reporting requirements, and policies.
- 4. Ensure that key planning activities within the District are coordinated and are consistent with Board policy and applicable law and that goals and results are communicated to staff, students, and the public as appropriate.
- 5. Oversee a budget development process that results in recommendations based on District priorities, available resources, and anticipated changes to district finances.
- Oversee budget implementation to ensure appropriate expenditure of budgeted funds, to provide for clear and timely budget reports, and to monitor for effectiveness of the process.
- Ensure that District investment strategies, risk management activities, and purchasing practices are sound, cost-effective, and consistent with District policy and law.
- 8. Maintain a system of internal controls to deter and monitor for fraud or financial impropriety in the District.
- 9. Ensure that the system for recruiting and selection results in personnel recommendations based on defined needs, goals, and priorities.
- 10. Organize District staff in a manner consistent with District priorities and resources and monitor administrative organization at all levels for effectiveness and efficiency.
- Oversee a performance appraisal process for all staff that reinforces a standard of excellence and assesses deficiencies; ensure that results are used in planning for improvement.
- 12. Administer a compensation and benefits plan for employees based on clearly defined goals and priorities.
- 13. Encourage, oversee, and participate in staff recognition and support activities.

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14. Oversee a program for staff retention and monitor for effectiveness.

Board and Community Relations

To maintain positive and professional working relationships with the Board and the community, the Superintendent shall:

- Keep the Board informed of significant issues as they arise, using agreed upon criteria and procedures for information dissemination.
- 2. Respond in a timely and complete manner to Board requests for information that are consistent with Board policy and established procedures.
- 3. Provide recommendations and appropriate supporting materials to the Board on matters for Board decision.
- 4. Articulate and support Board policy and decisions to staff and community.
- 5. Direct a proactive program of internal and external communication at all levels designed to improve staff and community understanding and support of the District.
- 6. Establish mechanisms for community and business involvement in the schools and encourage participation.
- 7. Work with other governmental entities and community organizations to meet the needs of students and the community in a coordinated way.

Delegation

To the extent permitted by law, the Superintendent may delegate responsibilities to other employees of the District but shall remain accountable to the Board for the performance of all duties, delegated or otherwise.

DATE ISSUED: 12/14/2018

UPDATE 112 BJA(LOCAL)-A ADOPTED:

SUPERINTENDENT EVALUATION

BJCD (LEGAL)

Employment and Evaluation

The board shall adopt a policy providing for the employment and duties of district personnel. The employment policy must provide that the board employs and evaluates the superintendent. *Education Code 11.1513(a)(1)* [See DC]

Appraisal Process

A board shall appraise a superintendent annually using either:

- The commissioner of education's recommended appraisal process and criteria; or
- 2. An appraisal process and performance criteria that are:
 - a. Developed by the district in consultation with the districtand campus-level committees; and
 - b. Adopted by the board.

Education Code 21.354(c)

In addition to other procedures and criteria determined by the board, the commissioner's recommended appraisal process and criteria shall include, at a minimum, an annual evaluation of the superintendent and a student performance domain. Completion of the Lone Star Governance superintendent evaluation may satisfy these requirements. 19 TAC 150.1031(b)–(c)

Annual Performance Report

The information in the annual report describing the educational performance of a district [see AIB] shall be a primary consideration of the board in evaluating the superintendent. *Education Code* 39.307(3)(C)

Penalty for Noncompliance

Funds of the district may not be used to pay a superintendent who has not been appraised in the preceding 15 months. *Education Code 21.354(d)*

Confidentiality

A document evaluating the performance of a teacher or administrator is confidential and is not subject to disclosure under the Public Information Act, Government Code Chapter 552. *Education Code* 21.355 [For disclosure requirements on evaluations, see GBA.]

SUPERINTENDENT EVALUATION

BJCD (LEGAL)

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SUPERINTENDENT EVALUATION

BJCD (LOCAL)

Written Evaluation The Board shall prepare a written evaluation of the Superintendent

at annual or more frequent intervals.

The Board shall furnish the Superintendent with a copy of the completed evaluation and shall discuss its conclusions with the Superintendent in a closed meeting, unless the Superintendent requests

that the discussion be open.

Informal Evaluation The Board may at any time conduct and communicate oral evalua-

tions to augment its written evaluations.

DATE ISSUED: 5/24/2019

UPDATE 113 BJCD(LOCAL)-A ADOPTED:

Note:

This local policy has been revised in accordance with the District's innovation plan.¹

Superintendent's Authority

All personnel are employed subject to assignment and reassignment by the Superintendent or designee when the Superintendent determines that the assignment or reassignment is in the best interest of the District. Reassignment shall be defined as a transfer to another position, department, or facility that does not necessitate a change in the employment contract of a contract employee. Any change in an employee's contract shall be in accordance with policy DC.

Any employee may request reassignment within the District to another position for which he or she is qualified.

Campus Assignments

The principal's criteria for approval of campus assignments and reassignments shall be consistent with District policy regarding equal opportunity employment, and with staffing patterns approved in the District and campus plans. [See BQ series] In exercising their authority to approve assignments and reassignments, principals shall work cooperatively with the central office staff to ensure the efficient operation of the District as a whole.

In accordance with the District's local innovation plan exemption regarding SBEC certification [see DBA], the Superintendent shall have the authority to approve a request by the principal for a qualified individual with experience to teach a vocational skill or elective course. In addition, the Superintendent shall have the authority to approve the principal's request to assign a certified teacher to teach a course outside his or her certified field(s). All other teaching assignments shall require certification in accordance with state law. [See DBA]

Supplemental Duties

Noncontractual supplemental duties for which supplemental pay is received may be discontinued by either party at any time. An employee who wishes to relinquish a paid supplemental duty may do so by notifying the Superintendent or designee in writing. Paid supplemental duties are not part of the District's contractual obligation to the employee, and an employee shall hold no expectation of continuing assignment to any paid supplemental duty.

Work Calendars and Schedules

Subject to the Board-adopted budget and compensation plan and in harmony with employment contracts, the Superintendent shall determine required work calendars for all employees. [See DC, EB]

Daily time schedules for all employees shall be determined by the Superintendent or designee and principals.

DATE ISSUED: 7/8/2019

LDU 2019.02 DK(LOCAL)-X

ASSIGNMENT AND SCHEDULES

DK (LOCAL)

¹ Innovation Plan:

http://www.ocisd.net/docs/District of Innovation 2017.pdf

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ADOPTED: